

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 IO-13 ACDA-07 EB-08 TRSE-00 OMB-01 OES-07
DHA-02 NEA-10 AF-10 /117 W
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P R 201925Z AUG 77
FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC PRIORITY 1206
INFO AMEMBASSY BERLIN
USMISSION BERLIN
AMEMBASSY BELGRADE
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
USMISSION NATO
AMCONSUL MUNICH
AMEMBASSY PRAGUE
AMEMBASSY PARIS
AMEMBASSY SOFIA
AMEMBASSY WARSAW

C O N F I D E N T I A L SECTION 1 OF 2 MOSCOW 12138

E.O. 11652: GDS
TAGS: UR, YO
SUBJECT: SOVIET-YUGOSLAV COMMUNIQUE

SUMMARY: SOVIET-YUGOSLAV COMMUNIQUE (PRAVDA AUG 20)
CONTAINS NO DRAMATIC SURPRISES, BUT DOES DIFFER IN A NUMBER
OF WAYS FROM LAST PRVEIOUS JOINT COMMUNIQUE SIGNED IN
BELGRADE NOV. 17, 1976. PRESENT DOCUMENT REPEATS
FORMULA ON PRINCIPLES OF BILATERAL RELATIONS,
EMPHASIZES ECONOMIC COMPONENT OF THAT RELATIONSHIP AND
ANNOUNCES PLAN FOR JOINT EFFORT ON LONG RANGE PROGRAM OF
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ECONOMIC AND SCIENTIFIC-TECHNICAL COOPERATION. IN
PORTION DEALING WITH INTERNATIONAL QUESTIONS, THERE IS
VEILED REFERENCE TO OGADEN CONFLICT, A REWORDING OF
ME SECTION, AND MENTION OF CYPRUS. IN CONTRAST TO THE
BELGRADE COMMUNIQUE OF 1976, THE PRESENT DOCUMENT SAYS
VERY LITTLE ABOUT PARTY INDEPENDENCE ALTHOUGH THERE IS
REFERENCE TO THE BERLIN CONFERENCE. BREZHNEV ACCEPTS

INVITATION TO VISIT YUGOSLAVIA. END SUMMARY.

1. ATMOSPHERE: THERE IS LITTLE CHANGE IN ATMOSPHERE REPORTED IN TWO COMMUNIQUE. TITO IS SAID TO HAVE RECEIVED A "WARM, CORDIAL RECEPTION" AND THE TALKS TOOK PLACE IN AN ATMOSPHERE OF "FRIENDSHIP, MUTUAL UNDERSTANDING, AND MUTUAL RESPECT." BREZHNEV ACCEPTED AN INVITATION TO VISIT YUGOSLAVIA. PRAVDA DOES NOT PRINT TWO LEADERS' NAMES BELOW PRESENT COMMUNIQUE ALTHOUGH THEY WERE SO POSITIONED IN BELGRADE DOCUMENT.

2. BASIC PRINCIPLES OF RELATIONS: COMMUNIQUE CITES 1976 DOCUMENT AND REPEATS WORD FOR WORD PREVIOUS FORMULA ON IMPORTANCE OF STRICT PRESERVATION OF PRINCIPLES OF SOVEREIGNTY, INDEPENDENCE, ETC.

3. BILATERAL ECONOMIC RELATIONSHIP: COMMUNIQUE STATES THAT "CENTER OF ATTENTION" OF PARTICIPANTS IN TALKS WAS FURTHER DEVELOPMENT OF BILATERAL COOPERATION IN LIGHT OF 1976 AGREEMENTS. TWO SIDES PRASIED PROGRESS WHICH HAD BEEN MADE PARTICULARLY IN INCREASED VOLUME OF TRADE, BROADENING OF SCIENTIFIC-TECHNICAL TIES, AND IN BUILDING AND RECONSTRUCTION OF INDUSTRIAL AND ECONOMIC SITES IN TWO COUNTRIES. COMMUNIQUE DECLARES THAT PRESENT VOLUME AND STRUCTURE OF TRADE TURNOVER AND OF ECONOMIC COOPERATION REPRESENT A "FIRM BASE" FOR DEVELOPMENT OF A LONG-CONFIDENTIAL

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TERM PROGRAM. THE APPROPRIATE AGENCIES OF THE TWO COUNTRIES ARE TO JOINTLY WORK OUT SUCH A PROGRAM OF LONG TERM ECONOMIC AND SCIENTIFIC-TECHNICAL COOPERATION. AMONG THE ALL ENCOMPASSING LIST OF FIELD TO BE INCLUDED ARE: ENERGY, METALLURGY, CHEMICAL INDUSTRY, SHIP BUILDING, AUTOMOBILE INDUSTRY, ELECTRICAL ENGINEERING, PRODUCTION OF EQUIPMENT FOR NUCLEAR ELECTRIC POWER STATIONS, AGRICULTURE AND FOOD INDUSTRIES, CONSTRUCTION, TRANSPORTATION AND TOURISM.

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC PRIORITY 1207

INFO AMEMBASSY BERLIN

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AMEMBASSY LONDON

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4. INTERNATIONAL QUESTIONS: THE INTERNATIONAL SITUATION IS DESCRIBED AS "COMPLICATED" DUE TO A NUMBER OF "ACUTE, UNRESOLVED" INTERNATIONAL PROBLEMS. IN THESE CONDITIONS THE "ACTIVE MOBILIZATION" OF ALL PEACE-LOVING COUNTRIES AND PROGRESSIVE FORCES ETC. IS SAID TO HAVE "EXCLUSIVE SIGNIFICANCE." THIS LANGUAGE IS QUITE SIMILAR TO THE APPROPRIATE PORTIONS OF THE 1976 BELGRADE COMMUNIQUE, BUT HAS A NUANCED DIFFERENCE DUE TO THE SLIGHTLY SHARPER AND MORE GLOOMY ASSESSMENT WHICH IS GIVEN THE OVERALL INTERNATIONAL SITUATION.

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5. THE STATEMENTS ON DETENTE, ON HELSINKI (UPDATED, OF COURSE,) ON NONALIGNED MOVEMENT, AND ON THE IMPORTANCE FOR THE DEVELOPING COUNTRIES OF THE NEW, INTERNATIONAL, ECONOMIC ORDER ARE QUITE SIMILAR IN THE TWO COMMUNIQUE.

6. ON THE ME THERE ARE A NUMBER OF SMALL CHANGES SOME OF WHICH MAY BE SIGNIFICANT:

--A JOINT SOLUTION "ON BASIS OF APPROPRIATE RESOLUTIONS OF SECURITY COUNCIL AND UNGA" IS CALLED FOR (AN ADDITION FROM 1976 COMMUNIQUE);

--MENTION IS MADE OF "REALIZATION" (VICE "SECURING")

OF LEGITIMATE, NATIONAL RIGHTS OF PALESTINIANS;
--WORD "INALIENABLE" IS OMITTED FROM REFERENCE TO RIGHT
OF PALESTINIANS TO CREATE OWN STATE, WHILE WORD "PALESTINIAN"
IS ADDED TO DESCRIBED THAT STATE;
--GENEVA RECONVENING "WITHOUT FURTHER DELAY" AND WITH
PLO PARTICIPATION "AS SOLE, LEGITIMATE REPRESENTATIVE OF
ARAB PEOPLE OF PALESTINE" IS TOUGHER THAN 1976
COMMUNIQUE FORMULA;
--REFERENCE IS MADE TO PLO PARTICIPATION "FROM VERY
BEGINNING AND ON EQUAL BASIS." SAME LANGUAGE APPEARED IN
1976 COMMUNIQUE, BUT, GIVEN RECENT SOVIET WAFFLING ON
THIS ISSUE, REPETITION OF HARD-LINE FORMULA BY SOVIETS
IS NOT HELPFUL.

7. BELGRADE COMMUNIQUE DID NOT REFER TO CYPRUS AT ALL.
PRESENT COMMUNIQUE DOES, BUT OMITTS REFERENCE TO SOVIET
PROPOSAL FOR INTERNATIONAL CONFERENCE TO DEAL WITH
PROBLEM.

8. IN LANGUAGE ON AFRICA, OBLIQUE REFERENCE IS MADE TO
SOMALI-ETHIOPIAN HOSTILITIES IN OGADEN. TWO SIDES EXPRESS
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"DEEP CONCERN" OVER CONFLICT SITUATIONS IN AFRICA AND
IMPLICITY SUPPORT ETHIOPIAN SIDE OF DISPUTE BY CITING,
AMONG OTHERS, PRINCIPLE OF "TERRITORIAL INTEGRITY."

9. PARTY INDEPENDENCE. SECTION OF COMMUNIQUE ON INTER-
PARTY RELATIONSHIPS IS CONSIDERABLY SHORTENED AND THEREFORE
WATERED DOWN FROM BELGRADE COMMUNIQUE. FAVORABLE REFERENCE
IS MADE TO BERLINE CONFERENCE.

10. COMMENT: ON BALANCE, YUGOSLAVS SEEMED TO HAVE HELD
LINE ON ISSUES OF IMPORTANCE TO THEM. WHILE PRESENT
COMMUNIQUE OMITTS DETAILED LANGUAGE ON PARTY INDEPENDENCE
AND "COMRADELY, VOLUNTARY COOPERATION" WHICH
APPEARED IN 1976 COMMUNIQUE, THERE IS STILL FAVORABLE
REFERENCE TO "SPECIAL SIGNIFICANCE" OF BERLIN CONFERENCE.
IN CONTEXT OF RECENT SOVIET POLEMICS OVER SANTIAGO
CARRILLO, THIS IS NO MEAN ACHIEVEMENT FOR YUGOSLAVS.

11. NEITHER WE NOR OTHER DIPLOMATS HERE HAVE HAD CHANCE
TO SPEAK TO HARRIED YUGOSLAV EMBASSY PERSONNEL OR TO
KNOWLEDGEABLE SOVIETS. BASED ON COMMUNIQUE AND GENERAL
MEDIA COVERAGE, WE ASSUME VISIT HAS GENERALLY GONE WELL,
BUT WE RESERVE FINAL JUDGMENT, PARTICULARLY ON ECONOMIC
ASPECTS OF TALKS UNTIL LATER. WE FIND COMMUNIQUE LANGUAGE
ON BILATERAL ECONOMIC PLANS INTERESTING ESPECIALLY IN
LIGHT OF WELL KNOWN DIFFICULTY IN MESHING SOVIET CENTRALIZED
SYSTEM WITH MORE FLEXIBLE AND MORE MARKET ORIENTED

YUGOSLAV SYSTEM, BUT WHETHER TWO SIDES HAVE MADE GENUINE PROGRESS OR ARE SIMPLY TRYING TO PUMP MORE AIR INTO CURRENT COOPERATIVE ARRANGEMENTS IS NOT POSSIBLE TO SAY AT THIS MOMENT.

12. WE NOTE THAT TV COVERAGE OF TITO AUG 19 DEPARTURE CEREMONIES SHOWED HIM LOOKING RATHER TIRED, WITH A NOTICEABLE LIMP, AND FAVORING HIS RIGHT LEG. BREZHNEV, WHO RETURNED ON SAME DAY TO CRIMEA, LOOKED THE SAME AS
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PREVIOUSLY REPORTED. TITO LEFT FOR IRKUTSK IN AN IL-62.
TOON

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Message Attributes

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Disposition Comment: 25 YEAR REVIEW
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Subject: SOVIET-YUGOSLAV COMMUNIQUE SUMMARY: SOVIET-YUGOSLAV COMMUNIQUE (PRAVDA AUG 20) CONTAINS NO DRAMATIC SURPRISES, BUT DOES DIFFER IN
TAGS: PDEV, UR, YO
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